March 21, 1997

Chairman Reed Hundt Federal Communications Commission 1919 M Street, N.W. Washington D.C. 20554

Re:

In the Matter of Advanced Television
Systems and Their Impact Upon the Existing
Television Broadcast Service

MM Docket No. 87-268

Dear Chairman Hundt:

We, the undersigned, would like to reiterate our support of the November 22, 1996 Broadcasters' Comments on the Sixth Further Notice of Proposed Rulemaking. We urge the Commission to implement the recommendations contained therein.

As the Commission moves into the final stages of crafting a report and order on advanced digital television ("DTV") allotments/assignments issues, it should hold fast to the basic principles that have animated broadcasters' vision of this undertaking from the start and that the Commission itself embraced in the Sixth Further Notice of Proposed Rulemaking. These are: (1) that DTV service should replicate the existing analog service and that, wherever possible, smaller stations should be able to increase their service areas; and (2) assignments should be made so as to minimize interference to existing television service. Below, we focus on three of the most important issues that the Commission needs to address in order to ensure a viable, smooth, and expeditious roll-out of DTV.

Existing Service Replication

The "replication principle" holds that the service areas of existing television stations should at least be replicated in the DTV environment so that viewers are not disenfranchised, service is not lost, and both viewers and broadcasters have every incentive to switch to DTV quickly. Its companion principle of "maximization" provides

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that smaller stations can increase their service area up to that of the largest station in the market, provided no interference results. The Commission appeared to accept these principles in its Sixth Further Notice. It now appears that the Commission staff may apply the principle of replication selectively and inappropriately and that replicated service areas will not be protected.

The FCC staff apparently is considering an arbitrary and permanent cap on DTV power levels, thus undermining the principles of replication and maximization and depriving millions of viewers of DTV service. A permanent power cap of 1 megawatt, as is being considered by the staff, would forever disenfranchise viewers (especially in rural areas) of about 501 stations (based on the FCC DTV table) or 287 stations (based on the Broadcasters' Modified Table). By adopting such a power cap, the Commission would, in effect, be selectively applying the replication principle only to some stations.

Some UHF broadcasters have expressed concern that the FCC's DTV table generally assigned DTV power levels for VHF stations in a way that created an undue disparity between VHF and UHF stations in the DTV environment. In response to this concern, a group of broadcasters (including the networks, major television trade associations, and the largest UHF broadcasting groups) proposed in reply comments to the Sixth Further Notice (January 24, 1997) that the FCC adopt a table that replicated all service areas according to current planning factors but phased-in power levels over a two-year period, specifically for high-power DTV stations. The objective was to preserve the opportunity for stations to replicate their service areas while confirming, on the basis of field tests, the accuracy of the planning factors. At the end of the two-year period, adjustments could be made, if appropriate. The broadcasters made this recommendation on the explicit premise that power limitations would be temporary.

The staff's apparent inclination to make the power limitations permanent would vastly reduce service, as described above. In addition, it would foil the compromise adopted by VHF and UHF broadcasters to achieve a fair channel plan for all stations based on the real world operations of DTV stations. We urge the Commission against adopting a permanent power cap that has no record support, much less the imprimatur of the Advisory Committee on Advanced Television Services. Whatever temporary phase-in approach the FCC may adopt, it should stay the course of the replication principle.

Public Safety

We understand that the public safety community has legitimate and, in some cases, urgent needs for additional spectrum. Therefore, on February 21, the Association for Maximum Service Television filed an ex parte submission that provided a road map for an early reallocation of a portion of channels 60-69 for public safety uses. To the extent that public safety has urgent needs that can be met by sharing several of channels 60-69, accommodation can be made quite promptly. This accommodation will come at the price of some additional interference to the public's television service.

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Therefore, the sharing should be implemented with care, market by market, to reduce the disruption to a minimum.

Frequency Coordination

It is widely appreciated that it will be essential to fine-tune the table of allotments/assignments on the basis of real-world experience with DTV transmissions and localized conditions relating to tower and height, power, and other factors. Broadcasters proposed a unique, highly sophisticated model of privatized, local frequency coordinators who would, pursuant to FCC-endorsed principles, facilitate evaluation of these principles. On January 10, the Broadcasters Caucus filed a detailed petition for rulemaking so that these coordinating committees could be established and the process underway shortly after the DTV table was released. This proposed mechanism — authorized by the Communications Act — is an efficient, effective, and flexible way of managing the accommodation process which is so important to an effective and expedited roll-out of the new service. We urge the Commission to respond to the broadcasters proposals and to move forward with establishing a coordinating mechanism.

Broadcasters and the viewing public eagerly await the onset of the DTV era. We urge the Commission to move quickly and to apply the principles of replication and maximization uniformly so as to bring DTV to all viewers. To this end, we urge the Commission to avoid arbitrary power caps that would cut DTV service and impair analog service during the transition. In addition, the Commission should adopt policies, like those described above, that will ensure the sound roll-out of DTV.

Respectfully submitted,

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